



November 12, 2008

**TO:** Local Agency Formation Commission

**FROM:** Executive Officer  
Assistant Executive Officer

**SUBJECT:** Reconfirmation of Municipal Service Reviews/Spheres of Influence for Selected Agencies (SOI 08-03)

**CHAIR**  
**JOHN WITHERS**  
Director  
Irvine Ranch Water District

**VICE CHAIR**  
**SUSAN WILSON**  
Representative of  
General Public

**CHERYL BROTHERS**  
Councilmember  
City of Fountain Valley

**BILL CAMPBELL**  
Supervisor  
3<sup>rd</sup> District

**PETER HERZOG**  
Councilmember  
City of Lake Forest

**JOHN MOORLACH**  
Supervisor  
2<sup>nd</sup> District

**ARLENE SCHAFER**  
Director  
Costa Mesa  
Sanitary District

**ALTERNATE**  
**PAT BATES**  
Supervisor  
5<sup>th</sup> District

**ALTERNATE**  
**PATSY MARSHALL**  
Councilmember  
City of Buena Park

**ALTERNATE**  
**RHONDA MCCUNE**  
Representative of  
General Public

**ALTERNATE**  
**CHARLEY WILSON**  
Director  
Santa Margarita  
Water District

**JOYCE CROSTHWAITE**  
Executive Officer

### **BACKGROUND**

In 2000, the revised Cortese-Knox-Hertzberg Local Government Reorganization Act required LAFCOs to conduct comprehensive, regional studies of municipal services ("municipal service reviews") every five years in conjunction with the review of city and special district spheres of influence. The law requires that the initial round of municipal service reviews (MSRs) and sphere of influence (SOI) reviews be completed by no later than January 1, 2008. Orange LAFCO successfully completed MSR and SOI updates for most cities and districts under LAFCO's authority prior to the statutory deadline. A complete list of those agencies, and the date of each agency's most recent SOI update, is provided as *Attachment 1* to this report.

At this year's August 13, 2008 Strategic Planning Session, the Commission directed staff to focus its efforts on the following SOI updates in Fiscal Year 2008-2009:

- City of Rancho Santa Margarita
- City of Huntington Beach
- Sunset Beach Sanitary District
- City of Tustin
- City of Orange
- City of Los Alamitos

Each of these agencies were identified in the previous municipal service review cycle as having important sphere of influence and/or boundary issues that require additional staff and Commission analysis.

The remaining agency SOIs, however, do not warrant further study at this time. No significant issues were identified during the initial MSR/SOI review process. The data and analysis included within each of agencies' respective MSR/SOI reviews remain current. Given the lack of sphere-related issues for these agencies, staff is recommending that the Commission "reconfirm" both the MSR and SOI

determinations for each of these agencies for the 2008 – 2012 MSR cycle. With LAFCO's limited staffing, this approach will allow the agency to maximize its efforts to work with those cities and districts in which specific, service-related issues have been identified.

#### East Orange County Water District

Staff has not recommended that the Commission reaffirm the MSR/SOI for the East Orange County Water District (EOCWD) at this time. Our understanding is that the district is currently in negotiations for a potential reorganization of the district's operations. Initiation of an SOI review for EOCWD will be considered if negotiations are successful. In addition, city boundary changes which may occur as a result of the County Boundary Report could result in additional sphere of influence changes. These changes, if necessary, will be analyzed by staff at a later time.

Because of their length, all MSR reports received and filed by the Commission during 2005-2008 are available for review by the Commission and the public in the LAFCO's offices and through our website ([www.oclafco.org](http://www.oclafco.org)). Copies of the current sphere of influence maps for all agencies under the Commission's purview are also accessible on the agency website. A hard copy of current sphere of influence maps for *all* Orange County agencies is included as *Attachment 2* to this report. In addition to providing reference material for this report, the sphere of influence maps provides a useful resource for the Commission.

#### "Best Practices"

Staff is continually working to update and streamline the agency's current MSR process by building on past efforts. Currently, we are developing a "Best Practices" approach to MSRs which is designed to be a more efficient, less labor intensive approach for evaluating services during the next round of MSRs. The new MSR process, Best Practices, will be used to meet the requirements of the 2013 – 2018 cycle.

#### COMMENTS

A request for comments was distributed by staff to all affected agencies on October 2, 2008. Written comments were received by the following agencies: City of Seal Beach, City of Villa Park, Rossmoor Community Services District, Sunset Beach Sanitary District and the Trabuco Canyon Water District. All comment letters received are included as *Attachment 3* to this report and are summarized below:

*City of Seal Beach* – the City's October 13, 2008 comment letter expressed support for the City's existing sphere of influence which is coterminous with the city boundary.

*City of Villa Park* – the City’s October 7, 2008 comment letter expressed support for reconfirmation of the City’s existing sphere of influence and summarized findings from a recent study analyzing police and fire service alternatives for Villa Park.

*Rossmoor Community Services District* – the District’s October 16, 2008 letter and resolution expressed opposition to including Rossmoor within the City of Los Alamitos sphere of influence.

*Sunset Beach Sanitary District* – The District’s October 10, 2008 letter requested that its existing sphere of influence, which is coterminous with the District’s current boundary, be reconfirmed. As noted earlier in this report, the Sunset Beach Sanitary District’s (SBSD) sphere of influence was identified by the Commission in its FY 2008-2009 work plan as requiring additional staff analysis. Staff plans to bring back the SBSB sphere of influence for consideration by the Commission in Spring 2008.

*Trabuco Canyon Water District* – The District’s October 16, 2008 letter expressed support for reconfirmation of the District’s current sphere of influence.

### **CEQA**

LAFCO is the lead agency under CEQA for the reconfirmation of municipal service reviews and related spheres of influence. Staff, in conjunction with legal counsel, reviewed the CEQA guidelines and recommends that the Commission consider the proposed actions exempt from CEQA under CEQA Guidelines §15262, Feasibility and Planning Studies. A project involving only feasibility or planning studies for possible future actions which the agency, board, or commission has not approved, adopted or funded does not require the preparation of an EIR or Negative Declaration but does require consideration of environmental factors. (Please refer to *Attachment 4*, Notice of Exemption.)

### **RECOMENDATIONS**

Staff recommends that the Commission:

1. Adopt the attached Draft Resolution (*Attachment 5*) reconfirming the current municipal service review and sphere of influence updates for the agencies identified therein.
2. Direct staff to complete SOI updates for the following agencies in FY 2008-2009: City of Rancho Santa Margarita, City of Huntington Beach, Sunset Beach Sanitary District, City of Los Alamitos, City of Tustin, and City of Orange.

Respectfully submitted,

  
JOYCE CROSTHWAITE

  
BOB ALDRICH

*Attachments:*

- 1. SOI Update Calendar*
- 2. SOI Maps for Cities/Agencies*
- 3. Comment Letters*
- 4. Categorical Exemption*
- 5. Draft Resolution*

## Sphere of Influence Updates

### Orange LAFCO

Cities	Last Reviewed
Aliso Viejo	07/18/07
Anaheim	07/18/07
Brea	11/09/05
Buena Park	07/18/07
Costa Mesa	01/01/08
Cypress	07/18/07
Dana Point	07/18/07
Fountain Valley	12/13/06
Fullerton	07/18/07
Garden Grove	02/16/07
Huntington Beach	07/18/07
Irvine	10/12/05
Laguna Beach	04/09/08
Laguna Hills	07/18/07
Laguna Niguel	04/13/05
Laguna Woods	04/09/08
La Habra	07/18/07
Lake Forest	07/18/07
La Palma	07/18/07
Los Alamitos	01/10/07
Mission Viejo	03/08/06
Newport Beach	01/01/08
Orange	11/14/07* (minor adjustment to SOI approved on 07/18/07)
Placentia	07/18/07
Rancho Santa Margarita	03/08/06
San Clemente	03/08/06
San Juan Capistrano	03/08/06
Santa Ana	12/13/06
Seal Beach	07/12/06
Stanton	12/13/06
Tustin	11/14/07* (minor adjustment to SOI approved on 07/18/07)
Villa Park	10/12/05
Westminster	07/18/07
Yorba Linda	05/10/06

## Special Districts

<b>Water Districts</b>	<b>Date Approved</b>
East Orange County Water District	12/14/05
El Toro Water District	07/18/07
Irvine Ranch Water District	04/09/08
Laguna Beach County Water District	04/09/08
Mesa Consolidated Water District	06/20/07
Moulton Niguel Water District	07/18/07
MWDOC	11/14/07
Orange County Water District	05/14/08
Santa Margarita Water District	03/08/06
Serrano Water District	10/12/05
South Coast County Water District	07/18/07
Surfside Colony Storm Water Protection District	09/14/05
Trabuco Canyon Water District	03/08/06
Yorba Linda Water District	05/10/06

<b>Sanitation Districts</b>	<b>Date Approved</b>
Garden Grove Sanitation District	12/13/06
Costa Mesa Sanitation District	06/20/07
Midway City Sanitary District	12/13/06
Orange County Sanitation District	05/09/07
Rossmoor-Los Alamitos Sewer District	03/08/06
Sunset Beach Sanitary District	03/08/06

<b>Community Services Districts</b>	<b>Date Approved</b>
Three Arch Bay CSD	07/18/07
Capistrano Bay CSD	07/18/07
Emerald Bay CSD	07/18/07
Rossmoor CSD	07/12/06
Surfside Colony Community Services Tax District	09/14/05

<b>County-wide Districts</b>	<b>Date Approved</b>
CSA 26 (OC Harbors, Beaches, & Parks)	02/08/06
Orange County Cemetery District	10/12/05
Vector Control District	10/12/05

<b>Library Districts</b>	<b>Date Approved</b>
Placentia Library District	10/12/05
Buena Park District	10/12/05

**Park & Recreation Districts**

**Date Approved**

**Cypress Recreation & Park District**

**09/10/08**

**Silverado-Modjeska Recreation & Park District**

**09/14/05**

*ATTACHMENT 2*

**(SPHERE OF INFLUENCE MAPS  
ARE LOCATED IN THE 3-HOLE BINDER  
ATTACHED TO THIS REPORT)**



# **Letters of Comment**

# City of Seal Beach



CITY HALL 211 EIGHTH STREET  
SEAL BEACH, CALIFORNIA 90740  
(562) 431-2527 • www.ci.seal-beach.ca.us

October 13, 2008

RECEIVED  
OCT 21 2008

Orange County Local Agency Formation Commission  
Attn: Bob Aldrich  
12 Civic Center Plaza, Room 235  
Santa Ana, CA 92701

LOCAL AGENCY FORMATION COMMISSION

SUBJECT:           **RECONFIRMATION OF SPHERES OF INFLUENCES FOR  
CITIES AND SPECIAL DISTRICTS (SOI 08-03)**

Dear Mr. Aldrich:

The City Council reviewed the reconfirmation of spheres of influences as referenced above, and wishes to reconfirm our position that ***“the City of Seal Beach sphere of influence be reconfirmed as conterminous with the City’s existing jurisdictional boundary.”*** This position is based on our stated letter positions of August 5, 2005, September 8, 2005, February 27, 2006, and June 26, 2006 regarding the recent Municipal Service Review process that all of the impacted agencies participated in with LAFCO in the early part of 2005.

If you have questions regarding this matter, please contact our City Manager, David Carmany, at (562) 431-2527, extension 1300, or by e-mail at [dcarmany@ci.seal-beach.ca.us](mailto:dcarmany@ci.seal-beach.ca.us). In addition, if you have questions of Mr. Whittenberg, our Director of Development Services, he can be reached at (562) 431-2527, extension 1313, or by e-mail at [lwhittenberg@ci.seal-beach.ca.us](mailto:lwhittenberg@ci.seal-beach.ca.us).

Sincerely,

Charles Antos  
Mayor

Distribution:           Seal Beach City Council  
                              Seal Beach Director of Development Services



# City of Villa Park

17855 Santiago Boulevard, Villa Park, California 92861-4187  
(714) 998-1500 • Fax: (714) 998-1508

[www.villapark.org](http://www.villapark.org)

October 7, 2008

RECEIVED  
OCT 09 2008

Ms. Joyce Crosthwaite, Executive Director  
Orange County Local Agency Formation Commission  
12 Civic Center Plaza, Room 235  
Santa Ana, California 92701

LOCAL AGENCY FORMATION COMMISSION

**RE: RECONFIRMATION OF SPHERES OF INFLUENCE FOR CITIES AND SPECIAL DISTRICTS**

Dear Ms. Crosthwaite:

Many thanks for the opportunity to comment on the reconfirmation of Spheres of Influence for cities and special districts as addressed in the memorandum from Assistant Executive Officer, Bob Aldridge, dated October 2, 2008.

As you are well aware, the City of Villa Park was one of the first cities to have a Municipal Service Review (MSR) completed by the Orange County Local Agency Formation Commission (LAFCO). While the MSR was unnecessarily clouded by the use of negative terminology towards the City, that is, the use of the term Zero Sphere of Influence, the City is appreciative of the Commission's eventual re-wording to use the term "contiguous" in reference to the City.

I want to add comments to the record regarding statements made in the previous MSR for Villa Park regarding the utilization of police and fire services through the City of Orange versus our current service providers. The City of Villa Park conducted a lengthy study of police and fire alternatives as part of a strategic financial planning process, which began in 2007. This included discussing opportunities not only with the City of Orange, but other nearby cities and private entities, as applicable. In summary, our findings are that the City of Villa Park is well served by our current service providers, the Orange County Sheriff's Department (OCSD) and the Orange County Fire Authority (OCFA). In fact, it was the City of Orange that specifically stated that they were unable to provide services that could meet our current agreements with the OCSD and OCFA. One of the reasons stated was the per capita cost of services for both police and fire being lower with our current service providers than what the City of Orange could provide. In a review of overall costs, it was determined that contracting with the OCSD and OCFA is in the best long-term interest of the City of Villa Park and its residents.

In a final note, I want to stress that the conservative governance of the City of Villa Park, led by its volunteer City Council, has consistently produced balanced budgets with appropriate reserve levels to provide core services and additional services that keep, if not enhance, the quality of life of our residents. Contrary to many cities in Orange County, the City of Villa Park has never utilized its fund reserves for operations nor have we been put in a fiscal straight jacket due to the current economic crisis. The City of Villa Park is sound today and will be tomorrow.

Sincerely,  
THE CITY OF VILLA PARK

Kenneth A. Domer  
City Manager



## **ROSSMOOR COMMUNITY SERVICES DISTRICT**

3001 BLUME DRIVE, ROSSMOOR, CA 90720 / (562) 430-3707 / FAX (562) 431-3710

October 16, 2008

Board of Directors  
Local Agency Formation Commission  
12 Civic Center Plaza, Room 235  
Santa Ana, CA 97201

Re: January Meeting of LAFCO—Sphere of Influence (SOI) for the  
City of Los Alamitos

Dear Ladies and Gentlemen of the Board:


This is in response to the October 2, 2008 letter from Mr. Bob Aldrich, Assistant Executive Director regarding "Reconfirmation of Spheres of Influence for Cities and Special Districts". The Rossmoor Community Services District (District), among others, is being asked to comment on your staff's proposal.

The District's Board of Director's met on Tuesday, October 14, 2008 and discussed this matter in great detail. As you may recall, the District and many community members opposed the inclusion of the District within the SOI of the City of Los Alamitos on several occasions. The Commission did not agree and at your meeting of January 10, 2007, you voted in favor of that inclusion.

You are also aware that the incorporation of Rossmoor, as its own city, is on the November 4<sup>th</sup> Election Ballot. Should incorporation pass, the matter of the SOI's for both Rossmoor and Los Alamitos are accounted for. If on the other hand, incorporation were to fail, this letter addresses the position of the Board of Directors in that regard.

Attached is a Resolution which sets forth the position of the District. As before, the District opposes the inclusion of Rossmoor within the SOI of Los Alamitos. The District's General Manager will be present at your meeting of November 12, 2008 to formally present our Resolution and to speak on this important matter. Thank you for the opportunity to comment on the proposed reconfirmation.

Cordially

  
Shawn Wilson  
President RCSD

cc: Joyce Crosthwaite, Executive Director  
Bob Aldrich, Assistant Executive Director

Enclosure: Resolution No. 08-10-14-01.

**RESOLUTION 08-10-14-01**

**A RESOLUTION OF THE BOARD OF DIRECTORS OF THE  
ROSSMOOR COMMUNITY SERVICES DISTRICT  
OPPOSING THE INCLUSION OF ROSSMOOR WITHIN THE SPHERE OF  
INFLUENCE OF THE CITY OF LOS ALAMITOS**

**WHEREAS**, the Orange County Local Agency Formation Commission (LAFCO) has the statutory authority to determine appropriate Spheres of Influence for Orange County units of local government in accordance with the California Government Code.

**WHEREAS**, on January 10, 2007, LAFCO approved the Sphere of Influence Review for the City of Los Alamitos including placing the unincorporated community of Rossmoor within the City of Los Alamitos Sphere of Influence.

**WHEREAS**, the District stated its opposition to this action by means of Resolution No. 07-01-09-01 which was forwarded to LAFCO.

**WHEREAS**, the District subsequently filed an Application for Incorporation with LAFCO and after all legal and administrative requirements were met, the matter of the incorporation of Rossmoor was placed on the November 4, 2008 General Election Ballot.

**WHEREAS**, LAFCO staff has stated that, "if incorporation is unsuccessful, we will return to the Commission requesting that they reconfirm the current Los Alamitos sphere of influence which includes Rossmoor".

**WHEREAS**, keeping Rossmoor in the Sphere of Influence for the City of Los Alamitos is considered a preliminary step toward annexation of the community of Rossmoor into the City of Los Alamitos.

**WHEREAS**, governance surveys that the District considered prior to filing its Application for Incorporation showed little support for annexation into the City of Los Alamitos, with less than one in five respondents preferring that alternative.

**WHEREAS**, the District is not aware of any additional consultation with or consideration of the Rossmoor community by the City of Los Alamitos as a result of Rossmoor being placed in the Los Alamitos SOI, nor is the District aware of any other benefit to Rossmoor resulting from being placed in the SOI of Los Alamitos.

**BE IT RESOLVED**, that the Rossmoor Community Services District hereby reaffirms its position that the community of Rossmoor should not be a part of the Los Alamitos Sphere of Influence, and hereby formally requests LAFCO to remove Rossmoor from the Los Alamitos Sphere of Influence and restore the previous Sphere of Influence of the Rossmoor Community Services District to include the entire jurisdictional area of the District.

**AYES:** E. Anisman, A. Coletta, M. Nitikman, J. Rattner, S. Wilson

**NOES:** None

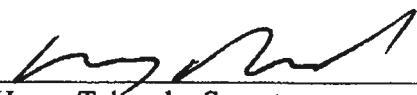
**ABSENT:** None

**ABSTAIN:** None

**PASSED, APPROVED AND ADOPTED** this 14<sup>th</sup> day of October, 2008

By:   
\_\_\_\_\_  
President Shawn Wilson  
Rossmoor Community Services District

**ATTEST:**

  
\_\_\_\_\_  
Henry Taboada, Secretary  
Rossmoor Community Services District



## **Sunset Beach Sanitary District**

**P.O. Box 1185  
Sunset Beach, CA 90742  
(562) 493-9932**

October 10, 2008

Mr. Bob Aldrich  
Assistant Executive Officer  
Local Agency Formation Commission-Orange County  
12 Civic Center Plaza, Room 235  
Santa Ana, CA 92701

VIA e-mail ([baldrich@oclafco.org](mailto:baldrich@oclafco.org)) and U.S.P.S. certified mail

Re: LAFCO letter dated October 2, 2008  
Reconfirmation of Spheres of Influence for Cities and Special Districts (SOI 08-03)

Mr. Aldrich:

Based on the following facts, the Directors of the Sunset Beach Sanitary District unanimously request that the Sunset Beach Sanitary District be included in the Special Districts "reconfirm" list referred to in your October 2, 2008 correspondence (copy attached).

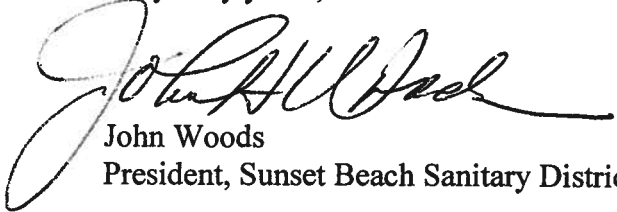
- LAFCO recently conducted a MSR and SOI for the Sunset Beach Sanitary District and formally voted to sustain our Sunset Beach Sanitary District Sphere of Influence.
- The Sunset Beach Sanitary District continues to provide excellent service to our constituents at lower rates than surrounding districts and remains the most capable to do so.
- The data recently used to amend the Sunset Beach Sanitary District's SOI on March 8<sup>th</sup>, 2006 (SOI 05-35, Resolution of LAFCO) remains current.
- Other Special Districts and Cities (i.e. Rossmoor-Los Alamitos Sewer District, Rossmoor Community Services District, Seal Beach) previously reviewed during the same period are included on the Reconfirmation List.



October 10, 2008  
Mr. Bob Aldrich  
Local Agency Formation Commission-Orange County  
Page 2

As elected officials of the Sunset Beach Sanitary District, the Board of Directors sees no reason why we should not be included on the Special Districts "reconfirm" list. The Directors of the Sunset Beach Sanitary District voted unanimously for inclusion on the list at the October 9th, 2008, General Meeting of the Board.

Very truly yours,

A handwritten signature in black ink, appearing to read "John Woods". The signature is fluid and cursive, with a large initial "J" and "W".

John Woods  
President, Sunset Beach Sanitary District

STAFF MEMBERS

Don Chadd, General Manager  
Hector Ruiz, District Engineer  
Sharon E. Smith, Secretary/Treasurer



BOARD OF DIRECTORS

James Haselton, President  
Matthew Disston, Vice President  
Michael Safranski, Director  
Glenn Acosta, Director  
Edward Mandich, Director

October 16, 2008

Mr. Bob Aldrich  
Local Agency Formation Commission  
12 Civic Center Plaza, Room 235  
Santa Ana, CA 92701

RE: Reconfirmation of Spheres of Influence for Cities and  
Special Districts (SOI 08-03)

Dear Mr. Aldrich:

This letter is in response to your October 2, 2008 correspondence relating to the reconfirmation of the Spheres of Influence for cities and special districts.

The Board of Directors of the Trabuco Canyon Water District reviewed this matter at its October 15, 2008 Regular Board Meeting. The Board concurs with and supports the Local Agency Formation Commission's reconfirmation of the Trabuco Canyon Water District's current Sphere of Influence.

Thank you for your continued support of the Trabuco Canyon Water District.

Sincerely,

A handwritten signature in black ink, appearing to read "Don Chadd", written in a cursive style.

Don Chadd  
General Manager

DC:ses



6. Name of Applicant & Address:	Orange County Local Agency Formation Commission 12 Civic Center Plaza, Room 235 Santa Ana, CA 92701
7. Name of Lead Agency & Address:	Orange County Local Agency Formation Commission 12 Civic Center Plaza, Room 235 Santa Ana, CA 92701
8. Exempt status: (check one)	
(a) <input type="checkbox"/>	Ministerial project.
(b) <input type="checkbox"/>	Not a project.
(c) <input type="checkbox"/>	Emergency Project.
(d) <input checked="" type="checkbox"/>	Feasibility or Planning Study
(e) <input type="checkbox"/>	Declared Emergency.
(f) <input type="checkbox"/>	Statutory Exemption. State Code section number:
(g) <input type="checkbox"/>	Other. Explanation:
9. Reason why project was exempt:	Staff recommends that the Commission consider municipal service review determinations exempt from CEQA under CEQA Guidelines Section 15262, Feasibility and Planning Studies. A project involving only feasibility or planning studies for possible future actions which the agency, board or commission has not approved, adopted or funded does not require the preparation of an EIR or Negative Declaration but does require consideration of environmental factors. This section does not apply to the adoption of a plan that will have a legally binding effect on later activities.
10. LAFCO Contact Person:	Bob Aldrich, Assistant Executive Officer
Telephone:	(714) 834-2556
11. Attach Preliminary Exemption Assessment (Form "A") before filing.	

Date Received for Filing: \_\_\_\_\_

\_\_\_\_\_  
Signature (LAFCO Representative)

(Clerk Stamp Here)

\_\_\_\_\_  
Title

**RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION  
OF ORANGE COUNTY, CALIFORNIA  
RECONFIRMING THE MUNICIPAL SERVICE REVIEWS AND THE  
SPHERES OF INFLUENCE FOR THE FOLLOWING  
CITIES AND SPECIAL DISTRICTS:**

**CITIES**

**ALISO VIEJO, ANAHEIM, BREA, BUENA PARK, COSTA MESA, CYPRESS, DANA POINT,  
FOUNTAIN VALLEY, FULLERTON, GARDEN GROVE, IRVINE, LAGUNA BEACH,  
LAGUNA HILLS, LAGUNA NIGUEL, LAGUNA WOODS, LA HABRA, LAKE FOREST, LA  
PALMA, MISSION VIEJO, NEWPORT BEACH, PLACENTIA, SAN CLEMENTE, SAN JUAN  
CAPSITRANO, SANTA ANA, SEAL BEACH, STANTON, VILLA PARK, WESTMINSTER AND  
YORBA LINDA**

**SPECIAL DISTRICTS**

**BUENA PARK LIBRARY DISTRICT, CAPISTRANO BAY COMMUNITY SERVICES  
DISTRICT, COSTA MESA SANITARY DISTRICT, CSA 26 (OC PARKS), EL TORO WATER  
DISTRICT, EMERALD BAY COMMUNITY SERVICES DISTRICT, GARDEN GROVE  
SANITATION DISTRICT, IRVINE RANCH WATER DISTRICT, LAGUNA BEACH COUNTY  
WATER DISTRICT, MESA CONSOLIDATED WATER DISTRICT, MIDWAY CITY  
SANITATION DISTRICT, MOULTON NIGUEL WATER DISTRICT, MUNICIPAL WATER  
DISTRICT OF ORANGE COUNTY, ORANGE COUNTY CEMETERY DISTRICT, ORANGE  
COUNTY SANITATION DISTRICT, ORANGE COUNTY WATER DISTRICT, PLACENTIA  
LIBRARY DISTRICT, ROSSMOOR COMMUNITY SERVICES DISTRICT, ROSSMOOR-LOS  
ALAMITOS SEWER DISTRICT, SANTA MARGARITA WATER DISTRICT, SERRANO  
WATER DISTRICT, SILVERADO-MODJESKA RECREATION & PARK DISTRICT, SOUTH  
COAST WATER DISTRICT, SURFSIDE COLONY STORM WATER PROTECTION  
DISTRICT, SURFSIDE COLONY COMMUNITY SERVICES TAX DISTRICT, THREE ARCH  
BAY COMMUNITY SERVICES DISTRICT, TRABUCO CANYON WATER DISTRICT, AND  
ORANGE COUNTY VECTOR CONTROL DISTRICT**

**November 12, 2008**

On motion of Commissioner \_\_\_\_\_, duly seconded and carried, the following resolution was adopted:

WHEREAS, California Government Code Section 56425 requires that a Local Agency Formation Commission ("LAFCO") adopt Spheres of Influence for all agencies in its jurisdiction and to update those spheres every five years; and

WHEREAS, the Sphere of Influence is the primary planning tool for LAFCO and defines the probable physical boundaries and service area of a local agency as determined by LAFCO; and

WHEREAS, proceedings for adoption, update and amendment of a Sphere of Influence are governed by the Cortese-Knox-Hertzberg Local Government Reorganization Act, Section 56000 et seq. of the Government Code; and

WHEREAS, California Government Code Section 56430 requires that in order to prepare and to update Spheres of Influence the Commission shall conduct Municipal Service Reviews prior to or in conjunction with action to update or adopt a sphere of influence; and

WHEREAS, the Orange County LAFCO staff has previously prepared Municipal Service Reviews, as an accompanying report to the Sphere of Influence updates for the following cities: Aliso Viejo (MSR 06-52/SOI 07-13), Anaheim (MSR 06-11/SOI 06-12), City of Brea (MSR 05-59/SOI 05-58), City of Buena Park (MSR 06-51/SOI 07-06), City of Costa Mesa (MSR 06-26/SOI 06-27), City of Cypress (MSR 05-59/SOI 07-07), City of Dana Point (MSR 06-52/SOI 07-14), City of Fountain Valley (MSR 06-11/SOI 06-13), City of Fullerton (MSR 05-59/SOI 07-08), City of Garden Grove (MSR 06-11/SOI 06-14), City of Irvine (MSR 05-55/SOI 05-56), City of Laguna Beach (MSR 06-52/SOI 7-15), City of Laguna Hills (MSR 06-52/SOI 07-16), City of Laguna Niguel (MSR 05-02)/(DS 05-02), City of Laguna Woods (MSR 06-52)/(SOI 07-17), City of La Habra (MSR 05-59/SOI 07-09), City of Lake Forest (MSR 06-52/SOI 07-18), City of La Palma (MSR 05-59/SOI 07-10), City of Mission Viejo (MSR 05-24)/(SOI 05-25), City of Newport Beach (MSR 06-28/SOI 06-29), City of Placentia (MSR 05-59/SOI 07-11), City of San

Clemente (MSR 05-24/SOI 05-27), City of San Juan Capistrano (MSR 05-24/SOI 05-28), City of Santa Ana (MSR 06-11/SOI 06-15), City of Seal Beach (MSR 03-28/SOI 05-32), City of Stanton (MSR 06-11/SOI 06-16), City of Villa Park (MSR 03-29/SOI 05-39), City of Westminster (MSR 06-11/SOI 06-17), and City of Yorba Linda (MSR 06-21/SOI 06-22) and has furnished a copy of this report to each person entitled to a copy; and

WHEREAS, the Orange County LAFCO staff has previously prepared Municipal Service Reviews, as an accompanying report to the Sphere of Influence updates for the following special districts: Buena Park Library District (MSR 05-45/SOI 05-46), Capistrano Bay Community Services District (MSR 06-52/SOI 07-24), Costa Mesa Sanitary District (MSR 06-44/SOI 06-45), CSA 26 (OC Parks) (MSR 05-62/SOI 05-63), El Toro Water District (MSR 06-52/SOI 07-19), Emerald Bay Community Services District (MSR 06-52/SOI 07-23), Garden Grove Sanitation District (MSR 06-11/SOI 06-18), Irvine Ranch Water District (MSR 03-29/SOI 05-40), Laguna Beach County Water District (MSR 06-52/SOI 07-20), Mesa Consolidated Water District (MSR 06-46/SOI 06-47), Midway City Sanitation District (MSR 06-11/SOI 06-19), Moulton Niguel Water District (MSR 06-52/SOI 07-21), Municipal Water District of Orange County (MSR 06-38/SOI 07-04), Orange County Cemetery District (MSR 05-49/SOI 05-50), Orange County Sanitation District (MSR 06-54/SOI 06-55), Orange County Water District (MSR 06-06/SOI 06-07), Placentia Library District (MSR 05-47/SOI 05-28), Rossmoor Community Services District (MSR 03-28/SOI 05-33), Rossmoor-Los Alamitos Sewer District (MSR 03-28/SOI 05-34), Santa Margarita Water District (MSR 05-24/SOI 05-29), Serrano Water District (MSR 03-29/SOI 05-41), Silverado-Modjeska Recreation & Park District (MSR 03-29/SOI 05-44), South Coast Water District (MSR 06-32/SOI 07-22), Surfside Colony Storm Water Protection District (MSR 05-54/SOI 05-37), Surfside Colony Community Services Tax District (MSR 05-53/SOI 05-36), Three Arch Bay Community Services District (MSR 06-52/SOI 07-25), Trabuco Canyon Water District (MSR 05-24/SOI 05-30), Yorba Linda Water District (MSR 06-23/SOI 06-24), and Orange County Vector Control District (MSR 05-51/SOI 05-52) and has furnished a copy of this report to each person entitled to a copy; and

WHEREAS, the Commission previously reviewed the MSRs and approved SOI updates for the cities and special districts identified in this resolution during the initial MSR/SOI update cycle as required by Government Code Section 56425; and

WHEREAS, the information and findings contained in the MSR and SOI updates for each of the cities and special districts identified in this Resolution are current and do not raise any significant boundary or service-related issues; and

WHEREAS, the report for the MSR and SOI updates for the cities and districts identified in this Resolution contain statements of determination as required by California Government Code Section 56430 for the municipal services provided by the cities and districts; and

WHEREAS, copies of the MSR and SOI reports, SOI maps, and statements of determination for each of the cities and special districts identified in this Resolution have been previously reviewed by the Commission and are available for public review in the LAFCO offices and on the LAFCO website; and

WHEREAS, the Executive Officer, pursuant to Government Code Section 56427, set November 12, 2008 as the hearing date on this MSR and SOI study proposal and gave the required notice of public hearing; and

WHEREAS, the Executive Officer, pursuant to Government Code Section 56428, has reviewed this proposal and prepared a report, including her recommendations thereon, and has furnished a copy of this report to each person entitled to a copy; and

WHEREAS, the proposal consists of the reconfirmation of the municipal service reviews and spheres of influence for the following cities: Aliso Viejo, Anaheim, Brea, Buena Park, Costa Mesa, Cypress, Dana Point, Fountain Valley, Fullerton, Garden Grove, Irvine, Laguna Beach, Laguna Hills, Laguna Niguel, Laguna Woods, La Habra, Lake Forest, La Palma, Mission Viejo, Newport Beach, Placentia, San Clemente, San Juan Capistrano, Santa Ana, Seal Beach Stanton, Villa Park, Westminster and Yorba Linda; and

WHEREAS, the proposal also consists of the reconfirmation of the municipal service reviews and spheres of influence for the following special districts: Buena Park Library District, Capistrano Bay Community Services District, Costa Mesa Sanitary District, CSA 26 (OC Parks), El Toro Water District, Emerald Bay Community Services District, Garden Grove Sanitation District, Irvine Ranch Water District, Laguna Beach County Water District, Mesa Consolidated Water District, Midway City Sanitation District, Moulton Niguel Water District, Municipal Water District of Orange County, Orange County Cemetery District, Orange County Sanitation District, Orange County Water District, Placentia Library District, Rossmoor Community Services District, Rossmoor-Los Alamitos Sewer District, Santa Margarita Water



District, Serrano Water District, Silverado-Modjeska Recreation & Park District, South Coast Water District, Surfside Colony Storm Water Protection District, Surfside Colony Community Services Tax District, Three Arch Bay Community Services District, Trabuco Canyon Water District, Yorba Linda Water District, and Orange County Vector Control District; and

WHEREAS, this Commission called for and held a public hearing on the proposal on November 12, 2008, and at the hearing this Commission heard and received all oral and written protests, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to this proposal and the report of the Executive Officer; and

WHEREAS, this Commission considered the factors determined by the Commission to be relevant to this proposal, including, but not limited to, factors specified in Government Code Section 56841; and

WHEREAS, pursuant to the California Environmental Quality Act, the reconfirmation of existing spheres of influence was determined to be categorically exempt under the State CEQA Guidelines.

NOW, THEREFORE, the Local Agency Formation Commission of the County of Orange DOES HEREBY RESOLVE, DETERMINE AND ORDER as follows:

Section 1. Determinations

- a) The Executive Officer's staff report and recommendations for reconfirmation of the current MSRs and spheres of influence for the following cities, dated November 12, 2008, are hereby adopted: Aliso Viejo, Anaheim, Brea, Buena Park, Costa Mesa, Cypress, Dana Point, Fountain Valley, Fullerton, Garden Grove, Irvine, Laguna Beach, Laguna Hills, Laguna Niguel, Laguna Woods, La Habra, Lake Forest, La Palma, Mission Viejo, Newport Beach, Placentia, San Clemente, San Juan Capistrano, Santa Ana, Seal Beach Stanton, Villa Park, Westminster and Yorba Linda.
- b) The Executive Officer's staff report and recommendations for reconfirmation of the current MSRs and spheres of influence for the following special districts, dated November 12, 2008, are hereby adopted: Buena Park Library District, Capistrano Bay Community Services

District, Costa Mesa Sanitary District, CSA 26 (OC Parks), El Toro Water District, Emerald Bay Community Services District, Garden Grove Sanitation District, Irvine Ranch Water District, Laguna Beach County Water District, Mesa Consolidated Water District, Midway City Sanitation District, Moulton Niguel Water District, Municipal Water District of Orange County, Orange County Cemetery District, Orange County Sanitation District, Orange County Water District, Placentia Library District, Rossmoor Community Services District, Rossmoor-Los Alamitos Sewer District, Santa Margarita Water District, Serrano Water District, Silverado-Modjeska Recreation & Park District, South Coast Water District, Surfside Colony Storm Water Protection District, Surfside Colony Community Services Tax District, Three Arch Bay Community Services District, Trabuco Canyon Water District, Yorba Linda Water District, and Orange County Vector Control District.

Section 2. This review is assigned the following distinctive short-form designation: "Orange County Cities and Special Districts MSR and SOI Reconfirmation" (SOI 08-03).

Section 3. The Executive Officer is hereby authorized and directed to mail copies of this resolution as provided in Section 56882 of the Government Code.

AYES:

NOES:

STATE OF CALIFORNIA )

) SS.

COUNTY OF ORANGE )

I, JOHN WITHERS, Chair of the Local Agency Formation Commission of Orange County, California, hereby certify that the above and foregoing resolution was duly and regularly

adopted by said Commission at a regular meeting thereof, held on the 12<sup>th</sup> day of November, 2008.

IN WITNESS WHEREOF, I have hereunto set my hand this 12<sup>th</sup> day of November, 2008.

JOHN WITHERS  
Chair of the Orange County  
Local Agency Formation Commission

By: \_\_\_\_\_  
John Withers

## 2008 LAFCO Strategic Plan - Spheres of Influence Section

### Introduction

In 1972, LAFCOs were given the power by the State Legislature to determine spheres of influence for those local agencies that fall under LAFCO's authority (i.e. cities and special districts). LAFCO does not establish spheres of influence for ~~cities~~, school districts and private/mutual water companies. Similarly, unincorporated areas do have their own spheres, although they may be included in an adjacent city's or district's sphere.

A sphere of influence is a broad-brush planning boundary that helps a public agency plan for the logical extension of facilities and services by designating potential areas of annexation. Sphere boundaries, which are determined solely by LAFCO, establish a long-term roadmap for the logical and economical extension of facilities, services and boundaries as areas grow and change. Generally, spheres assume a 20-year time horizon. When they work best, spheres of influence prevent overlapping jurisdictions, avoid duplication of services, and facilitate the most efficient urban services and logical boundaries.

### Background

In 2000, the revised Cortese-Knox-Hertzberg Local Government Reorganization Act required LAFCOs to conduct comprehensive, regional studies of municipal services ("municipal service reviews") every five years in conjunction with the review of city and special district spheres of influence. The law requires the initial round of MSR and sphere reviews to be completed by no later than January 1, 2008. Orange LAFCO successfully completed municipal service review and sphere of influence updates for all cities and special districts under LAFCO's authority prior to the July 1, 2008 statutory deadline. A complete list of those agencies, and the date of each agency's most recent sphere update, is provided for your review below.

### Status - Orange LAFCO's Spheres of Influence Updates

<u>Cities</u>		<u>Date Approved</u>	
Aliso Viejo	07-13	07/18/07	MSR 06-52
Anaheim	06-12	07/18/07	MSR 06-11
Brea	05-58	11/09/05	MSR 05-59
Buena Park	07-06	07/18/07	MSR 06-51
Costa Mesa	06-27	01/01/08	MSR 06-26
Cypress	07-07	07/18/07	MSR 05-59
Dana Point	07-14	07/18/07	MSR 06-52
Fountain Valley	06-13	12/13/06	MSR 06-11
Fullerton	07-08	07/18/07	MSR 05-59
Garden Grove	06-14	02/16/07	MSR 06-11

SOI's

Huntington Beach	✓		07/18/07	
Irvine		05-56	10/12/05	MSR 05-55
Laguna Beach		07-15	04/09/08	MSR 06-52
Laguna Hills		07-16	07/18/07	MSR 06-52
Laguna Niguel	DS	05-02	04/13/05	MSR 05-02
Laguna Woods		07-17	04/09/08	MSR 06-52
La Habra		07-09	07/18/07	MSR 05-59
Lake Forest		07-18	07/18/07	MSR 06-52
La Palma		07-10	07/18/07	MSR 05-59
Los Alamitos	←		01/10/07	<del>MSR 05-59</del> MSR 03-28
Mission Viejo		05-25	03/08/06	MSR 05-24
Newport Beach		06-29	01/01/08	MSR 06-28
Orange	✓	05-38	11/14/07*	(minor adjustment to SOI approved on 07/18/07) MSR 03-28
Placentia		07-11	07/18/07	MSR 05-59
Rancho Santa Margarita	✓	05-20	03/08/06	MSR 05-24
San Clemente	—	05-27	03/08/06	MSR 05-24
San Juan Capistrano		05-28	03/08/06	MSR 05-24
Santa Ana		06-15	12/13/06	MSR 06-11
Seal Beach		05-32	07/12/06	MSR 03-28
Stanton	✓	06-16	12/13/06	MSR 06-11
Tustin	✓		11/14/07*	(minor adjustment to SOI approved on 07/18/07) MSR 07-53
Villa Park		05-39	10/12/05	MSR 03-29
Westminster		06-17	07/18/07	MSR 06-11
Yorba Linda		06-22	05/10/06	MSR 06-21

34 cities

**Special Districts**

August 13, 2008  
 Valerie  
 Planning  
 Section

<u>Water Districts</u>	<u>Date Approved</u>
East Orange County Water District	12/14/05
El Toro Water District	07/18/07
Irvine Ranch Water District	04/09/08
Laguna Beach County Water District	04/09/08
Mesa Consolidated Water District	06/20/07
Moulton Niguel Water District	07/18/07
MWDOC	11/14/07
Orange County Water District	05/14/08
Santa Margarita Water District	03/08/06
Serrano Water District	10/12/05
South Coast County Water District	07/18/07
Surfside Colony Storm Water District	09/14/05
Trabuco Canyon Water District	03/08/06
Yorba Linda Water District	05/10/06

Protection

John d. @ atyof laPalma.org

<u>Sanitation Districts</u>	<u>Date Approved</u>
Garden Grove Sanitation District	12/13/06
Costa Mesa Sanitation District	06/20/07
Midway City Sanitary District	12/13/06
Orange County Sanitation District	05/09/07
Rossmoor-Los Alamitos Sewer District	03/08/06
Sunset Beach Sanitary District	03/08/06

<u>Community Services Districts</u>	<u>Date Approved</u>
Three Arch Bay CSD	07/18/07
Capistrano Bay CSD	07/18/07
Emerald Bay CSD	07/18/07
Rossmoor CSD	07/12/06
Surfside Colony CSD	09/14/05

<u>Countywide Districts</u>	<u>Date Approved</u>
CSA 23 (OC Harbors, Beaches, & Parks)	02/08/06
Orange County Cemetery District	10/12/05
Vector Control District	10/12/05

<u>Library Districts</u>	<u>Date Approved</u>
Placentia Library District	10/12/05
Buena Park District	10/12/05

**Sphere of Influence Priorities for 2008**

During the initial round of MSR/sphere of influence reviews, sphere boundary issues were resolved for the majority of Orange County agencies. At this time, given current staffing and workload constraints, and the lack of sphere-related issues for most agencies, staff is recommending that the Commission "reconfirm" the majority of our agencies' existing sphere boundaries. This allows staff to focus on selected sphere issues that are of interest to the Commission and offer the opportunity to make a significant impact on long-term service provision. Identified below, for your consideration, are staff's recommendations for sphere of influence reviews/updates to be completed in FY 2008-2009.

30 8/18  
12/2005

## Proposed Sphere of Influence Updates for FY 2008-2009

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### Proposed Spheres of Influence Update

### Estimated Completion Date

*City of Rancho Santa Margarita* – revisit city's existing sphere of influence to consider including the unincorporated community of Coto de Caza.

April 2009

*City of Huntington Beach* – revisit the city's existing sphere of influence to consider including the unincorporated community of Sunset Beach.

January 2009

*Sunset Beach Sanitary District* – revisit the district's sphere of influence to consider approving a transitional sphere of influence designation.

January 2009

*North Tustin* – revisit the City of Tustin and the City of Orange spheres of influence in the North Tustin area to more accurately refine sphere boundary between the two agencies.

March 2009

*Los Alamitos* – if the incorporation of Rossmoor is not approved by voters, consider placing Rossmoor within the city's sphere of influence.

February 2009

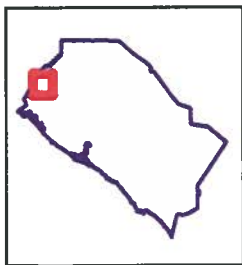
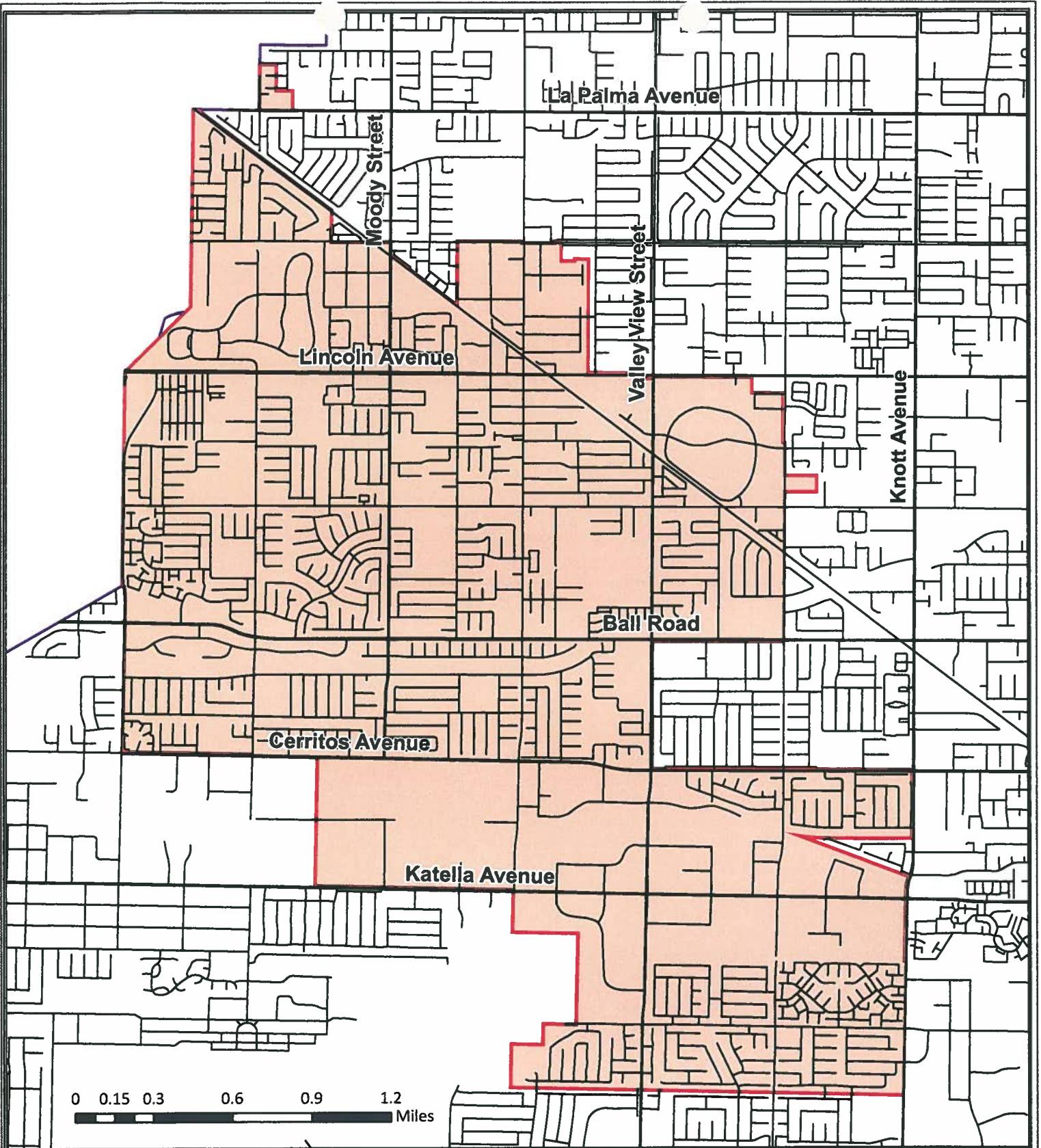
Reconfirm existing sphere of influence boundaries for remaining agencies.

October 2008

Cypress ~~Park~~ Recreation  
& Park District – subsidiary  
district of the City of Cypress;  
overlooked in first round

6

December  
2008



## Cypress Recreation & Park District Sphere of Influence Map

06/23/2008



**Legend**

- Cypress Recreation & Park District Sphere Boundary
- Cypress Recreation & Park District Boundary



# CYPRESS RECREATION AND PARK DISTRICT

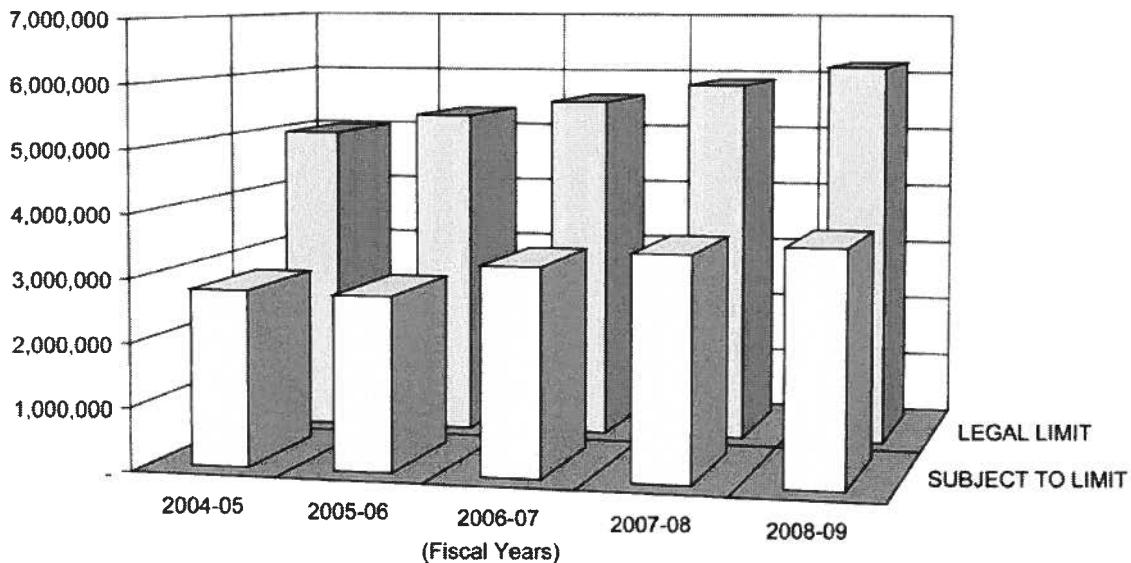
## Fiscal Year 2008-09

### ANNUAL APPROPRIATIONS LIMIT

Under Article XIII B of the California Constitution, state and local government agencies are subject to an annual "appropriations limit". Article XIII B, adopted in 1979 and more commonly known as the "Gann Initiative", limits the proceeds of tax revenue which the District can legally appropriate. The appropriations are based on the District's 1978-79 actual appropriations adjusted annually by a formula utilizing the percentage growth in California Per Capita Income and under Proposition 111 either the growth in the City's or the County's population.

As provided by Proposition 111, the Cypress Recreation and Park District has elected to utilize the percentage growth in the County's population to calculate the fiscal year 2008-09 Appropriation Limitation of \$6,190,985. The total appropriations subject to the limitation for 2008-09 are \$3,647,247 which is \$2,543,738 or 41.1% below the calculated appropriation limit.

### APPROPRIATIONS





**Cypress  
Recreation &  
Community  
Services**



- City Home Page
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- Businesses
- About Cypress
- City Government
- Forms, Documents
- City Directory

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Find a Department, Division or Topic...

**Laura Detweiler, Director**  
Cypress Recreation and Community Services

**Cypress Community Center**  
5700 Orange Avenue  
Office: (714) 229-6780, FAX (714) 229-6798  
Office Hours: Monday-Friday, 8:00 a.m.-5:00 p.m.  
Email: Recreation and Community Services

**Cypress Senior Center**  
9031 Grindlay Street  
Office: (714) 229-2005, FAX (714) 229-2008  
Office Hours: Monday-Friday, 8:00 a.m. - 5:00 p.m.  
Email: Cypress Senior Center

**Register  
Online  
HERE**

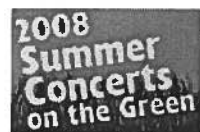


**RECREATION**

"Creating Community through  
People, Parks and Programs"

Click here to download a pdf version of  
the Summer 2008 Activity Guide and City  
News

**Current Events**



Concerts on the Green



Summer Day Camp



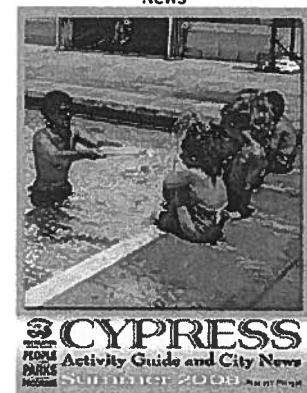
Hot Fun in the Summer at  
Cypress Parks



Aquatics



Cypress Community Festival 5K/10K Run/Walk



- |                                |                          |
|--------------------------------|--------------------------|
| Activity Registration Form     | Kids Corner              |
| Activity Refund Form           | Moonbounce               |
| Animal Control Services        | Printable Forms          |
| Birthday Party Packages        | Recreation Commission    |
| Camp Cypress Daycamp           | Senior Center Activities |
| Classes & Activities           | Senior Commission        |
| Class Registration Information | Sports - Adult Leagues   |
| Clubs and Organizations        | Sports - Youth Leagues   |
| Cypress 5K & 10K Run/Walk      | Skate Plaza              |
| Facility & Park Locations      | Special Events           |
| Facility Reservations          | Teen Activities          |
| Frequently Asked Questions     | Tennis Court Rules       |
| History of Cypress Recreation  | Volunteer Opportunities  |
| Job Opportunities              |                          |

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